

Territory of Guam Territorion Guam

OFFICE OF THE GOVERNOR UFISINAN I MAGA'LAHI AGANA, GUAM 96910 U.S.A.

SEP 1 4 1989

The Honorable Joe T. San Agustin
Speaker, Twentieth Guam Legislature
Post Office Box CB-1
Agana, Guam 96910

Dear Mr. Speaker:

Transmitted herewith is Bill 701, which I have signed law this date as Public Law 20-71.

I join the Legislature in a commitment to continue fighting However, since precinct offices аге currently available to our police in these three villages, albeit inadequate, I suggest that these new facilities be carefully planned. At this time sites have not been identified for the proposed substations nor have plans been prepared. Realistically, it will take one year to choose the sites, prepare the plans and prepare the construction bids. Therefore, in order to better manage our resources, I request that the legislature amend Section I of the law to provide:

"Section 1. Appropriation. One Hundred Thousand Dollars (\$100,000) are appropriated from the fiscal year 1990 revenues of the General Fund to the Guam Police Department Eight Hundred Thousand Dollars (\$800,000) appropriated from the fiscal year 1991 revenues of General Fund to the Guam Police Department for design and construction o f three (3) police substations i n municipalities of Tamuning, Dededo and Agat, at sites to be identified by each municipality's Planning Council and the Guam Police Department."

3 Incereiv yours

JOSEPH F. ADA

Governor

Enclosure

CERTIFICATION OF PASSAGE OF AN ACT TO THE GOVERNOR

This is to certify that Substitute Bill No. 701 (COR), "AN ACT TO APPROPRIATE NINE HUNDRED THOUSAND DOLLARS TO CONSTRUCT THREE POLICE SUBSTATIONS ON GOVERNMENT LAND TO BE IDENTIFIED IN TAMUNING, DEDEDO AND AGAT", was on the 28th day of August, 1989, duly and regularly passed.

JOE T. SAN AGUSTIN
Speaker

Attested:

PILAR C. LUJAN
Senator and Legislative Secretary

This Act was received by the Governor this at 1.43 o'clock p.m.

day of

1989

Assistan Starf Officer Governor's Office

APPROVED:

JOSEPH F. ADA

Governor of Guam

Date: September 14, 1989

Public Law No. 20-71

بالمستسيد والمشاهات والأوال

Bill No. 701 (COR)
Substitute by the Committees on
Judiciary and Criminal Justice
and Ways & Means

Introduced by:

- P. C. Lujan
- C. T. C. Gutierrez
- A. R. Unpingco
- T. S. Nelson
- J. P. Aguon
- E. P. Arriola
- J. G. Bamba
- M. Z. Bordallo
- D. F. Brooks
- H. D. Dierking
- E. R. Duenas
- E. M. Espaldon
- G. Mailloux
- M. D. A. Manibusan
- D. Parkinson
- F. J. A. Quitugua
- E. D. Reyes
- M. C. Ruth
- J. T. San Agustin
- F. R. Santos
- T. V. C. Tanaka

AN ACT TO APPROPRIATE NINE HUNDRED THOUSAND DOLLARS TO CONSTRUCT THREE POLICE SUBSTATIONS ON GOVERNMENT LAND TO BE IDENTIFIED IN TAMUNING, DEDEDO AND AGAT.

BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM: Section 1. Appropriation. Nine Hundred Thousand Dollars (\$900,000) are hereby appropriated from the General Fund to the Department of Public Works to construct three (3) police substations in the municipalities of Tamuning, Dededo, and Agat, at sites to be identified by each municipality's Planning Council and the Guam Police Department. Such appropriation is to be expended as follows:

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1	Municipality	Amount
2	Tamuning	\$300,000
3	Dededo	\$300,000
4	Agat	\$300,000

ROLL CALL SHEET

Bill No. <u>70</u>	Date: 8/28/89				
Resolution No.					
QUESTION:					
	AYE	NAY	NOT VOTING	<u>ABSENT</u>	
J. P. Aguon	V				
E. P. Arriola					
J. G. Bamba					
M. Z. Bordallo					
D. F. Brooks					
H. D. Dierking					
E. R. Duenas					
E. M. Espaldon					
C. T. C. Gutierrez					
P. C. Lujan					
G. Mailloux					
M. D. A. Manibusan	•				
T. S. Nelson					
D. Parkinson	- Company .				
F. J. A. Quitugua	W				
E. D. Reyes	Variance			·	
M. C. Ruth	lam.				
J. T. San Agustin	W				
F. R. Santos					
T. V. C. Tanaka					
A. R. Unpingco					
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Twentieth Guam Legislature

163 Chalan Santo Papa St. Agana, Guam U.S.A. 96910 (671) 472-3407/8/9/10



Chairman, Committee on Ways & Means Vice-Chairman, Committee on Tourism & Transportation

CARL T. C. GUTIERREZ
Senator

August 23, 1989

Honorable Speaker Joe T. San Agustin Speaker, Twentieth Guam Legislature 163 Chalan Santo Papa Agana, Guam 96910

Dear Mr. Speaker:

The Committee on Ways & Means wishes to report out its finding on Bill No. 701: AN ACT TO TRANSFER SUITABLE GOVERNMENT LAND TO THE GUAM POLICE DEPARTMENT, AND TO APPROPRIATE NINE HUNDRED THOUSAND DOLLARS (\$900.000) FOR THE CONSTRUCTION OF THREE (3) POLICE STATIONS TO DO PASS AS SUBSTITUTED.

TO DO PASS

NOT TO PASS

REPORT OUT ONLY

OFF-ISLAND

A copy of the Committee Report and all pertinent documents are attached for your information.

Sincerely,

CARL T.C. GUTIERREZ

Chairman

Attachments



Twentieth Guam Tegislature

163 Chalan Santo Papa Street Agana, Guam 96910

COMMITTEE ON JUDICIARY AND CRIMINAL JUSTICE

VOTING SHEET

SUBSTITUTE BILL NO. 701

COMMITTEE MEMBER	TO PASS	NOT TO PASS	TO REPORT OUT ONLY	TO PLACE I
Senator Pilar C. Lujan Chairman				
Senator Francisco R. Santos Vice Chairman				
Senator Elizabeth P. Arriola				
Sénator Madeleine Z. Bordallo	li		***************************************	
OFF-ISLAWD Senator Herminia D. Dierking	2			
Senator Corden Mailloux	Pablo_			
Senator Ted S. Nelson				
Senator Edward D. Reyes		***************************************		
Senator Edward R. Duenas				
Senator Martha C. Ruth	h		Mu 7/13/39	
Senator Antonio R. Unpingco				

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Twentieth Guam Legislature Committee on Ways & Means Voting Sheet

SUBSTITUTE BILL NO: 701

AN ACT TO TRANSFER SUITABLE GOVERNMENT LAND TO THE GUAM POLICE DEPARTMENT, AND TO APPROPRIATE NINE HUNDRED THOUSAND DOLLARS (\$900.000)FOR THE CONSTRUCTION OF THREE (3) POLICE SUBSTATIONS, TO DO PASS AS SUBSTITUTED.

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Senator Carl T. C. GUTIERREZ Chairman			•	
Senator Herminia D. DIERKING Vice-Chairman				-
Senator John P. aGUON Member				
Senator George BAMBA				
Senator Doris BROOKS				-
Senator Ernesto ESPALDON				
Member Marilyn Manihusan Senator Marilyn MANIBUSAN	1 2 1 7/8 V Man	9 	No.	
Member - SANDXG				<u> </u>
Senator Ted S. NELSON Member				
Senatur Don PARKINSON Member			· · · · · · · · · · · · · · · · · · ·	
Senator Franklin J. A. QUITUGUA				
ABSENT 8-14-89 Senator Martha C. RUTH	-			

Bill No. 70/

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Introduced by:

P. C. Lujan

ANACT TC IDENTIFY SUITABLE GOVERNMENT LAND IN TAMUNING, DEDEDO AND AGAT, AND TO APPROPRIATE NINE HUNDRED THOUSAND DOLLARS (\$900,000) CONSTRUCT POLICE SUBSTATIONS, TO DO PASS AS SUBSTITUTED.

BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM: Section 1. <u>Identification of sites</u>. The Department of Land Management is directed to identify parcels of government land which will accommodate Police Substations in the municipalities of Tamuning, Dededo and Agat, and thereafter notify the Department of Public Works of such sites, providing it with legal descriptions thereof.

Section 2. Appropriation. Nine hundred thousand dollars (\$900,000) are hereby appropriated from the General Fund to the Department of Public Works to construct the police substations on the sites identified pursuant to Section 1 of this Act, such appropriation to be expended as follows:

11	Municipality:	Amount:
12	Tamuning,	\$300,000.
13	Dededo,	\$300,000.
14	Agat,	\$300,000.

COMMITTEE ON JUDICIARY AND CRIMINAL JUSTICE

COMMITTEE REPORT ON BILL NO. 701

AN ACT TO IDENTIFY SUITABLE GOVERNMENT LAND IN TAMUNING, DEDEDO, AND AGAT, AND TO APPROPRIATE NINE HUNDRED THOUSAND DOLLARS (\$900,000) TO CONSTRUCT POLICE SUBSTATIONS, TO DO PASS AS SUBSTITUTED.

PREFACE

The Judiciary and Criminal Justice Committee convened at 9:00 a.m., Friday, June 30, 1989, in the Legislative Session Hall at Agana, Guam to hear testimony on Bill 701. Committee Members in attendance, alongside with Chairwoman Pilar C. Lujan were Ted S. Nelson, Elizabeth P. Arriola, Edward R. Duenas, and Martha C. Ruth.

OVERVIEW

In familiarizing and updating Committee Members with operations of departments which the Committee directly oversees, Committee Chairwoman Pilar C. Lujan scheduled a tour and inspection of the Guam Police Department (GPD) facilities on April 4, 1989.

During that day-long tour of GPD facilities throughout the island, it was observed that operations are hampered with existing facilities.

Specifically noted as a concern by the Committee was the limited, dilapidated conditions of each precinct reviewed.

Currently, GPD has satellite operations situated in Dededo, Tumon, and Agat. The Dededo and Agat Commissioners have allowed GPD to establish these bases within their facilities at no charge. The Tumon operation is located next to the Old Guam Memorial Hospital and is for the Neighborhood Patrol Program.

It was further noted that the current bases of operations pose problems with facilitating suspects and allocating resources. With no holding cells or rooms to detain suspects, personnel almost invariably have to transport suspects to Central Precinct in Agana for processing and then on to Rosario Detention Facility for confinement. As a consequence of the lack of adequate facilities, personnel are taken away from "beats" and patrol areas.

In striving to ensure that neighborhoods and residents are properly served, the Committee Chairwoman has introduced Bill 701 to construct three (3) Police Precincts in highly populated areas.

CONTENT OF BILL 701

Section 1 of Bill 701 directs the Department of Land Management to identify parcels of government property in the villages of Dededo, Tamuning, and Agat where the substations would be constructed. Additionally, notification and legal descriptions of the sites must be transmitted to the Department of Public Works.

Section 2 of Bill 701 provides for an appropriation of \$900,000 to construct the three (3) substations. Each substation is priced at a cost of \$300,000.

TESTIMONY

Chief-of-Police Adolf Sgambelluri testified in favor of the measure and noted that the Bill is "so timely introduced because it is parallel to the Department's reorganizational plan to improve our Out Reach program to make our services more easily and readily accessible to the people we serve."

The Police Chief added that the Bill "would enable the Department's patrol services to design, develop, and finally implement patrol operational programs most appropriate to police environment."

Also expressed as points of concern were that witnesses and suspects are unnecessarily exposed because of the limited facilities which GPD personnel currently base operations. Additionally, the Chief noted concern with security of documents, equipment, and materials.

Department of Land Management representative Jennifer Reyes appeared before the Committee and noted that joint consultation has taken place with GPD and that specific sites have already been identified.

The Dededo substation is slated to be constructed on the lot immediately past the Guam Telephone Authority Exchange, in front of the shopping area. The Agat substation is proposed to be situated on property adjacent to the existing Fire Station. And, the Tamuning substation is pegged to be erected in front of the Old Guam Memorial Hospital.

COMMITTEE FINDINGS

The testimony of the GPD Chief and Land Management representative illustrates that efforts to construct the substations are coordinated.

Concerns with the Tamuning substation site were expressed by Committee members. The Chairwoman noted that several proposals to develop or lease the Old GMH sites may affect the construction of a substation in the vicinity. The Chief pointed out that contact with Land Management revealed no definitive or documented plans for development.

Additionally, the Chief noted that the appropriation amount is sufficient.

CONCLUSIONS & RECOMMENDATIONS

In the survey and assessment of Bill 701, the Judiciary and Criminal Justice Committee concludes the following:

- (1) THAT there always exists the necessity to show that the criminal justice system is strong, effective, and efficient; and, further,
- (2) THAT the instrumentalities of the criminal justice system be provided with necessary equipment and facilities to carry out their respective missions; and, further,
- (3) THAT Bill 701 be amended since the specific sites for buildings have been identified by the Department of Land Management.
- (4) THAT the government immediately appropriate necessary resources for the criminal justice system instrumentalities to execute such missions in an effective and efficient manner.

THE COMMITTEE, BASED ON THE AFOREMENTIONED FINDINGS AND CONCLUSIONS, RECOMMENDS THAT:

- (1) Substitute Bill 701 be passed at the soonest date possible to strengthen efforts in protecting and serving the public; and,
- (2) Substitute Bill 701 be passed into law since it would help to foster efficiency and effectiveness within the criminal justice system and would provide for a more safe, secure Guam.

ATTACHMENTS

- 1) Exhibit "A" Bill No. 701 as introduced
- 2) Exhibit "B" Written testimony by Chief-of-Police
- 3) Exhibit "C" Written testimony by Department of Land Management



JOSEPH F. ADA Governor of Guam FRANK F. BLAS Lt. Governor

Government of Guam GUAM POLICE DEPARTMENT 287 West O'Brien Drive Agana, Guam 96910 U.S. Territory of Guam



JUN 27 1989

COLONEL A.P. SGAMBEL Chief of Police

Senator Pilar C. Lujan Chairman, Committee on Judiciary and Criminal Justice Twentieth Guam Legislature Agana, Guam 96910

Dear Senator Lujan:

The Guam Police Department supports Bill No. 701 in substance in that the partial Government of Guam land to be considered must be coordinated with GPD to ensure functional effectiveness as it pertains to police public services. The appropriation section of Bill No. 701 is concurred in consistent with available funding towards the concept of incrementalizing for assurance.

Bill No. 701 is so timely introduced because it is parallel to the Department's reorganizational plan to improve our "Out-Reach" program to make our services more easily and readily accessible to the people we serve.

Bill No. 701 would enable the Department's patrol services to design, develop and finally implement patrol operational programs most appropriate to police environment.

It is recognized that police services is inclusive of incidental transactions that are not necessarily public information such as:

- 1. Protection of persons from unnecessary exposure (witness or suspect).
- 2. Protection of documents and/or materials (reports/evidence).

Our materials and equipment such as the police radios and vehicles, must also be protected and nptoffwilmerablecistoms sacre theft and/or damage from unauthorized persons.

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Time 2:20

Senator Pilar C. jan
Twentieth Guam Lebislature
Page 2



We are presently sharing facilities with the village commissioners and it is not possible to control activities conducive to police environment.

Sincerely,

A. P. SGAMBELLURI

DEPARTMENT OF LAND MANAGEMENT

July 10, 1989

Senator Pilar C. Lujan Legislative Secretary, Committee on Justice, Judicary & Criminal Justice 19th Guam Legislature Agana, Guam 96910

Dear Senator Lujan:

In view of Bill No. 701, please be advised that the following areas have been identified as possible sites for the proposed Police Substations, as follows are the locations for your information:

Tamuning: Lot 5173-1-R2-New-R2 Area = $195,156 \pm sq. m.$ Existing Use/Facilities: Old GMH Building

Staff Housing

Dededo: Lot 10063

Area = $17,864 \pm sq. m.$

Existing Use/Facilities: Guam Telephone

Authority

Agat:

Lot 443 Part 1-1 & 443 Part 1-2

Area = $9,169 \pm sq. m.$

Existing Use/Facilities: Fire Station &

Park

Submitted for your review and disposition.

JENNIFER B. REYES

Administrative Services

Officer/Certifying Officer

COMMITTEE ON JUDICIARY AND CRIMINAL JUSTICE

TESTIMONY SIGN-UP SHEET

Servion Half

	· Public He	aring Date: 4 une 30, 1989	Held	at: Sur	on Half		
BILL NO. 701 - AN ACT TO IDENTIFY SUITABLE GOVERNMENT LAND IN TAMUNING, DEDEDO AND AGAT, AND TO APPROPRIATE NINE HUNDRED THOUSAND DOLLARS (\$900,000) TO CONSTRUCT POLICE SUBSTATIONS.							
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TWENTIETH GUAM LEGISLATURE FIRST (1989) REGULAR SESSION

Substitute Bill No. 701

Introduced by:

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P. C. Lujan RL C.T.C. GUTIERREZ

Substituted by the Committees on Judiciary & Criminal Justice and Ways & Means

AN ACT TO TRANSFER SUITABLE GOVERNMENT LAND TO THE GUAM POLICE DEPARTMENT, AND TO APPROPRIATE NINE HUNDRED THOUSAND DOLLARS (\$900,000) FOR THE CONSTRUCTION OF THREE (3) POLICE SUBSTATIONS, TO DO PASS AS SUBSTITUTED.

BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM:

Section 1. Transfer of Government Land. The Governor of Guam is authorized to transfer portions of Government lots 5173-1-R2-New-R2 Tamuning; 10063 Dededo; and 443 Part 1-1 and 443 Part 1-2 Agat identified by the Department of Land Management, to the Guam Police Department for the establishment of three (3) police substations.

Section 2. Appropriation. Nine Hundred Thousand Dollars (\$900,000) are hereby appropriated from the General Fund to the Department of Public Works to construct three (3) police substations in the municipality of Tamuning, Dededo, and Agat, at sites identified pursuant to Section 1 of this Act. Such appropriation is to be expended as follows:

13	Muncipality	Amount
14	Tamuning	\$300,000
15	Dededo	\$300,000
16	Agat	\$300,000

AUG 14 1989

Senator Pilar C. Lujan
Chairperson
Committee on Justice, Judiciary
& Criminal Justice
Twentieth Guam Legislature
Post Office Box CB-1
Agana, Guam 96910

Dear Senator Lujan:

Transmitted herewith is a Fiscal Note on Bill No. 701.)

Should I be of any assistance, please contact my office.

Sincerely,

MICHAEL J. REIDY

Enclosure

cc: Sen. Carl T.C. Gutierrez
Chairperson, Committee on
Ways and Means

I THE RESERVE TO THE		FISC BUREAU OF BUDGET	4 HANAGENENT	RESEARCH	BBMR-F7
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	CONSTRI	UCT POLICE SUBSTA	TIONS.		
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Budgetary Fiscal Impact on the Following Bills:

Adopted General Fund Revenues P. Actual Revenues July 7, 1989	\$309,993,010	\$279,647,538	
Less: Appropriations to date: P.L. 19-24 to 20-31	P.L. 19-10		
General Operation - Executive General Operation - Judicial General Operation - Legislative Special Appropriations Capital Improvement Projects	\$224,681,503 7,527,190 10,063,581 59,775,910 24,040,138		
Total Appropriation		\$326,088,322	326,088,322
Bill 701 Police Substation Tamuning Dededo Agat	300,000 300,000 300,000	900,000	900,000
		(\$16,995,312)	(\$47,340,784)

Additional personnel and equipment would be needed. Equipment would be determined after the final design is completed and 30 new positions would be required.

MICHAEL J. REIDY

Bill No. 70 (COR)

Introduced by:

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P. C. Lujan

AN ACT TO IDENTIFY SUITABLE GOVERNMENT LAND IN TAMUNING, DEDEDO AND AGAT, AND TO APPROPRIATE NINE HUNDRED THOUSAND DOLLARS (\$900,000) TO CONSTRUCT POLICE SUBSTATIONS.

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13	Dededo,	\$300,000.
14	Agat,	\$300,000.